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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

INFO UN SECURITY COUNCIL COLLECTIVE

USMISSION USNATO

USMISSION USVIENNA

SECDEF WASHDC 8150

CJCS WASHDC 2202

C O N F I D E N T I A L STATE 197883

USVIENNA FOR USDEL CSCE

E.O. 12356: DECL: OADR

TAGS: PREL, UN, MARR

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SUBJECT: UN CONTINGENCY PLANNING FOR PEACEKEEPING

REF: USUN 3036

1. CONFIDENTIAL ENTIRE TEXT.

2. THE MAY UNSC PRESIDENTIAL STATEMENT ENDORSED, INTER ALIA, THE CREATION OF A PLANS AND CURRENT OPERATIONS DIRECTORATE IN DPKO. ONE OF THE PURPOSES OF THE OFFICE WOULD BE TO CREATE CONTINGENCY PLANS, WITHOUT COMMITTING THE UN, FOR POSSIBLE FUTURE PEACEKEEPING OPERATIONS. TO

WAIT UNTIL FORMAL UNSC APPROVAL OF AN OPERATION BEFORE EVEN BEGINNING TO PLAN INVITES REPEAT OF THE DELAYS THAT HAVE PLAGUED OTHER PEACEKEEPING OPERATIONS.

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3. DURING DISCUSSIONS ON RWANDA (REFTEL), UN MILITARY ADVISER GENERAL BARIL AND DPKO SECTION HEAD ANNABI COMMENTED THAT CONTINGENCY PLANNING FOR A POTENTIAL NEUTRAL INTERNATIONAL FORCE WOULD SET A PRECEDENT FOR THE UN TO UNDERTAKE SUCH PLANNING BEFORE A FORMAL SECURITY

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COUNCIL DECISION FOR DEPLOYMENT HAD BEEN MADE, APPEARING TO IMPLY THAT SUCH PLANNING WOULD NOT BE APPROPRIATE.

4. ACCORDINGLY, AT AN APPROPRIATELY HIGH LEVEL AND AT A SUITABLE OCCASION, MISSION IS REQUESTED TO MAKE THE FOLLOWING POINTS TO GENERAL BARIL AND MR. ANNABI:

- WE UNDERSTAND YOU HAVE CONCERNs ABOUT BEGINNING

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CONTINGENCY PLANNING FOR A POSSIBLE UN OPERATION IN RWANDA.

- CONTINGENCY PLANNING WILL BE A CRITICAL COMPONENT OF UN EFFORTS TOWARD BETTER MANAGEMENT OF PEACEKEEPING OPERATIONS. THIS WAS RECOGNIZED IN THE SECURITY COUNCIL PRESIDENTIAL STATEMENT OF 28 MAY 1993, WHICH ENDORSED THE CREATION OF A PLANS AND CURRENT OPERATIONS DIRECTORATE.

- WITHOUT ADDRESSING THE QUESTION, IN THIS SPECIFIC INSTANCE, OF WHETHER AN INTERNATIONAL PEACEKEEPING OPERATION IN RWANDA SHOULD BE LED BY THE UN, THE OAU, OR AN AD HOC COALITION, WE BELIEVE THE UN SHOULD LOOK AT THE POTENTIAL REQUIREMENTS FOR PEACEKEEPING OPERATIONS PRIOR TO SC APPROVAL.

- WAITING FOR SC APPROVAL BEFORE DETERMINING THE POSSIBLE REQUIREMENTS FOR PROPOSED PEACEKEEPING OPERATIONS COULD LENGTHEN THE DELAY BETWEEN DECISION AND DEPLOYMENT. DELAY WOULD INCREASE THE RISK THAT THE OPERATIONAL ENVIRONMENT COULD CHANGE, RAISING THE POSSIBILITY THAT ADDITIONAL, UNANTICIPATED RESOURCES WOULD BE NEEDED TO ACCOMPLISH A MISSION AND NEEDLESSLY ENCUMBERING AN OPERATION'S CHANCES FOR SUCCESS.

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- WE UNDERSTAND THAT DPKO, AS PART OF ITS REORGANIZATION,
INTENDS TO AUGMENT ITS PLANNING CAPABILITY BY THE ADDITION
OF STAFF RESOURCES.

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- IMPLEMENTING CONTINGENCY PLANNING FOR A POTENTIAL
NEUTRAL INTERNATIONAL FORCE IN RWANDA WOULD BE AN
OPPORTUNITY TO BEGIN THE SORT OF CONTINGENCY PLANNING
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ENVISIONED IN THE REORGANIZATION PLAN. THE U.S. URGES
THAT CONTINGENCY PLANNING FOR A POSSIBLE OPERATION IN
RWANDA PROCEED EXPEDITIOUSLY. CHRISTOPHER

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